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R 290930Z JUN 78 FM AMEMBASSY BERN TO SECSTATE WASHDC 3125 INFO AMEMBASSY MOSCOW USLO PEKING

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EO 11652: GDS TAGS: PFOR, PINR, SZ

SUBJ: MEETING WITH SWISS FEDERAL COUNCILOR AUBERT

1. SUMMARY. I HOSTED LUNCH MEETING JUNE 27 FOR FEDERAL COUNCILOR PIERRE AUBERT (FONMIN) AND FED POLITICAL DEPT SECY GEN ALBERT WEITNAUER. SWISS CONTRASTED SOVIET ATTACHMENT TO DETENTE WITH SOVIET MILITARY BUILDUP; APPLAUDED PRESIDENT CARTER'S ANNAPOLIS SPEECH; NOTED SOVIET CONCERN WITH CHINA AND CHINESE FEARS WAR INEVITABLE WITH USSR. AUBERT SAID CERTAIN TECHNOLOGY TRANSFERS TO USSR COULD HELP DECREASE TENSION BY RAISING LIVING STANDARDS. SAID EUROPEAN DISUNITY HINDERS CSCE PROGRESS. EXPRESSED INTEREST IN US ECONOMY. OFFERED HELP PROMOTE MIDDLE EAST PEACE. DESIRES VISIT US. END SUMMARY.

2. I OUTLINED FOR AUBERT HOW WE VIEW SOVIET/US RELATIONS (DRAWING ON SECRETARY'S PRESENTATION IN LONDON TO CHIEFS OF MISSION MEETING); STRESSED STRONGLY US PUBLIC AND CONGRESSIONAL REACTION TO SOVIET/CUBAN ADVENTURES IN AFRICA. AUBERT, SPEAKING PERSONALLY, SAID HE SHARED US ASSESSMENT OF SOVIET POLICY; APPLAUDED STRONG US REACTION CONFIDENTIAL

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TO SOVIET MOVES IN AFRICA; SWISS AND EUROPEANS RELIEVED US HAD RESPONDED. AFRICAN AMBASSADORS HAD TOLD AUBERT THEY CONCERNED ABOUT SOVIET MOVES IN AFRICA. AUBERT FELT WORLD OPINION REACTS MORE READILY WHEN SOVIET MOVES ARE BLATANT THAN CLANDESTINE. WELCOMED RESTRAINED FIRMNESS OF PRESIDENT'S ANAPOLIS SPEECH WHICH HE CONSIDERED MORE TIMELY.

3. WEITNAUER, WHO RECENTLY VISITED MOSCOW (AND WAS THERE WHEN PRESIDENT MADE SPEECH), SAID SOVIETS ATTACH GREAT IMPORTANCE TO DETENTE. SOVIET INTERLOCUTORS EXPRESSED GREAT CONCERN OVER SPEECH, SAID DETENTE PROMOTED BY BREZHNEV SUPPORTED BY MANY YOUNGER SOVIET OFFICIALS: FUTURE OF DETENTE MIGHT BE IN DOUBT IF BREZHNEV LEFT OFFICE. AUBERT LESS SANGUINE ABUT SOVIET INTENTIONS; HIS VIEW THAT EUROPEANS, INCLUDING SWISS, WOULD HAVE FALLEN UNDER SOVIET INFLUENCE LONG AGO WERE IT NOT FOR US PROTECTION. CONTRASTED SOVIET PROFESSION OF DESIRE PROMOTE DETENTE WITH CONTINUED ARMS BUILDUP VIS-A-VIS NATO THOUGH SOVIET FORCES ALREADY AT SUPERIOR LEVELS. WEITNAURE VIEWED SOVIETS POLITICALLY, MORALLY AND ECON-OMICALLY WEAKER THAN WEST: SOVIETS REACT MILITARILY TO SHOW STRENGTH, THOUGH ARMS BUILDUP INCREASINGLY BURDENS ECONOMIC CAPACITY. SAID RUSSIANS HISTORICALLY FOLLOWED DEFENSIVE POLICY; RARELY ATTACKED; BUT PURSUED IMPER-IALIST EXPANSIONALRY POLICY WHEN NO RESISTANCE EONCOUNTERED. SAID SOVIETS ONLY UNDERSTAND STRONG LANGUAGE: URGED FIRM US POLICY. BELIEVED RUSSIANS AND GERMANS HISTORICALLY HAVE MANY COMMON INTERESTS: SAW SIGNIFICANCE IN BREZHNEV'S BONN VISIT.

4. ON DISARMAMENT, AUBERT RESTATED SWISS VIEW THAT OFFENSIVE ARMS SHOULD BE FIRST PRIORITY OF DISARMAMENT. CONFIDENTIAL.

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STRESSED SWISS HAVE ONLY DEFENSIVE POSTURE IN ARMED NEUTRALITY. WEITNAUER NOTED SOVIET AMBASSADOR LAVROV TOLD SWISS THERE ARE "GOOD NEUTRALS AND OTHERS," STRESSED THAT AUSTRIA (MILITARILY WEAKER THAN SWITZERLAND) IS "GOOD NEUTRAL." AUBERT ACKNOWLEDGED THAT TECHNOLOGICAL EXPORTS COULD ENABLE SOVIETS INCREASE QUALITATIVE ARMS CAPABILITY. AUBERT'S VIEW THAT TECHNOLOGY EXPORTS COULD BE POSITIVE WHEN THEY INCREASE SOVIET STANDARD OF LIVING, GREATER PRIVATE OWNERSHIP AND SENSE OF INDEPENDENCE, BECAUSE THAT WOULD DIMINISH THREAT OF WAR.

5. AUBERT NOTED CHINESE MINISTER KU NU, WHO RECENTLY VISITED SWITZERLAND, REPEATEDLY EXPRESSED VIEW WAR WITH SOVIETS INEVITABLE. WEITNAUER SAID SOVIETS ALSO CONCERNED ABOUT CHINA; POTENTIAL CONCLICT IS SERIOUS CONCERN TO ALL. SAID SOME SOVIET GENERALS TEMPTED LAUNCH PRE-EMPTIVE ATTACK ON CHINA WHILE CHINA WEAKER THAN PERMIT CHINESE TIME BUILDUP QUALTITATIVE ARMS CAPABILITIES. HOWEVER, SHEER SIZE OF CHINA IS ONE CAUSE FOR SOVIET HESITANCY.

6. AUBERT BRIEFLY MENTIONED MONTREAUX MEETING ON SWISS

CSCE PROPOSAL FOR ARBITRATION OF INTERNATIONAL CONFLICTS; HOPED FOR GOOD RESULTS. SAID EUROPEAN DISUNITY IS MAJOR ROADBLOCK TO CSCE PROGRESS. BELIEVED US VIEWS SIMILAR TO SWISS ON CSCE ISSUES

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7. IN RESPONSE TO QUESTION ON US ECONOMY AND DOLLAR OUTLOOK, I STRESSED IMPORTANCE RECENT VISIT TO SWITZERLAND OF FRB CHAIRMAN MILLER. NOTED FRB AND USG POLICIES AIM AT CONTROLLING INFLATIION, REDUCING US TRADE AND BUDGET DEFICITS. AUBERT STRESSED IMPORTANCE TO SWISS US FULFILL OFFSET COMMITMENT ON F-5E TIGER PURCHASE. I EMPHASIZED US EFFORTS TO DATE AND DETERMINATION TO THEIR OBLIGATION.

8. AUGERT SUPPORTED US POLICY IN MIDDLE EAST. BELIEVED ISRAEL RQUIRES REINFORCED US ASSURANCE, OR EVEN GUARANTEE, FOR ITS SURVIVAL TO ENABLE ISRAELIS ACCEPT ARAB PROPOSALS. URGED US CONTINUE SUPPORT SADAT'S PEACE INITIATIVE TO KEEP IT FROM FALLING; BACKED US PLANE SALES TO EGYPT. STRESSED SADAT'S RISKS TAKEN IN REMOVING EGYPT FROM SOVIET INFLUENCE AND LAST NOVEMBER'S PEACE INITIATIVE. EXPRESSED CONCERN ABOUT FUTURE EGYPTIAN POLICY IF SADAT'S PEACE INITIATIVE FAILED. AUBERT PERSONALLY CONSIDERED BEGIN'S POLICY TOO RIGID. SAID SWISS PREPARED ASSIST WHENEVER CAN BE HELPFUL IN PROMOTING PEACE; COULD PLAY NEUTRAL INTERMEDIARY MESSENGER ROLE; COULD HOST OFFICIAL TALKS OR UNOFFICIAL CONTACTS IN DISCREET, QUIET SETTING CONFIDENTIAL

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IN SWITZERLAND.

9. COMMENT. AUBERT IMPRESSED ME AS TALENTED, ENERGETIC AND WELL-INFORMED NATIONAL LEADER BUT CONSTRAINED BY TRADITIONAL SWISS NEUTRALITY AND COLLEGIAL SYSTEM OF EXECUTIVE POLICYMAKING. HE IS OBVIOUSLY STILL LEARNING HIS JOB. HE PREFERS DIRECT, FRANK DISCUSSION; PERSONAL VIEWS PARALLEL THOSE OF US ON MANY ISSUES. HIS ATTITUDE GENUINELY FRIENDLY TO US; REPEATEDLY REFERRED TO IMPORTANCE OF US STRENGTH FOR INDEPENDENCE OF WEAKER NATIONS; VIEWED US AS "BIG ST BERNARD." AUBERT EXPRESSED DESIRE VISIT US WITH MUCH TIME FOR PRIVATE TRAVEL TO BECOME ACQUAINTED WITH AMERICAN WAY OF LIFE. WARNER

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